

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

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FOR RELEASE Contact: Andy Nielsen 515/281-5834

Auditor of State David A. Vaudt today released an audit report on the Butler County Solid Waste Commission.

The Commission had total receipts of \$780,495 for the year ended June 30, 2012, a 10% decrease from the prior year. The receipts included gate fees of \$166,092, city contributions of \$306,207 and county contributions of \$184,404.

Disbursements for the year totaled \$782,083, a 10.5% decrease from the prior year, and included \$226,547 for salaries and benefits, \$269,413 for landfill disposal fees and \$120,295 for transporting recyclables and recycling. The Commission also purchased equipment costing \$26,704.

A copy of the audit report is available for review in the Butler County Solid Waste Commission's office, in the Office of Auditor of State and on the Auditor of State's web site at http://auditor.iowa.gov/reports/1214-2343-B00F.pdf.

BUTLER COUNTY SOLID WASTE COMMISSION

INDEPENDENT AUDITOR'S REPORTS FINANCIAL STATEMENT OTHER INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2012

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Officials

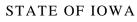
<u>Name</u>	<u>Title</u>	Representing
Robert Greenlee	Chairperson/ Executive Board/ RIWMA Representative	City of Shell Rock
Mark Reiher	Vice Chairperson/ Executive Board/ RIWMA Representative	Butler County
Deb Prier	Secretary/Executive Board	City of Aplington
Scott Henrichs Mardee Johnson Diane Buss Tom Heidenwirth Karl Nelson Diane Renning K.C. McKinney Raymond DeVries Gordon Ballhagen Perry Bernard	Member Member/Executive Board Member Member	City of Allison City of Aredale City of Bristow Butler County Butler County City of Clarksville City of Dumont City of Greene City of New Hartford City of Parkersburg

Director

Tom Cain



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Independent Auditor's Report

To the Members of the Butler County Solid Waste Commission:

We have audited the accompanying financial statement of the Butler County Solid Waste Commission as of and for the year ended June 30, 2012. This financial statement is the responsibility of the Commission's management. Our responsibility is to express an opinion on the financial statement based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described in Note 1, this financial statement is prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash basis financial position of the Butler County Solid Waste Commission as of June 30, 2012, and the changes in its cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 6, 2013 on our consideration of the Butler County Solid Waste Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming an opinion on the Butler County Solid Waste Commission's financial statement. Management's Discussion and Analysis on pages 7 through 9 is presented for purposes of additional analysis and is not a required part of the financial statement. The information has not been subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we do not express an opinion or provide any assurance on it.

DAVID A. VAUDT, CPA Auditor of State WARREN G. JENKINS, CPA Chief Deputy Auditor of State

February 6, 2013



MANAGEMENT'S DISCUSSION AND ANALYSIS

The Butler County Solid Waste Commission provides this Management's Discussion and Analysis of its financial statement. This narrative overview and analysis of the financial activities of the Butler County Solid Waste Commission is for the fiscal year ended June 30, 2012. We encourage readers to consider this information in conjunction with the Commission's financial statement, which follows.

2012 FINANCIAL HIGHLIGHTS

- Operating receipts decreased 9.7%, or approximately \$83,000, from fiscal year 2011 to fiscal year 2012.
- Operating disbursements decreased 8.3%, or approximately \$69,000, from fiscal year 2011 to fiscal year 2012.
- Cash basis net assets decreased less than 1%, or approximately \$2,000, from June 30, 2011 to June 30, 2012.

USING THIS ANNUAL REPORT

The Commission has elected to present its financial statement on the cash basis of accounting. The cash basis of accounting is a basis of accounting other than U.S. generally accepted accounting principles. Basis of accounting refers to when financial events are recorded, such as the timing for recognizing revenues, expenses and the related assets and liabilities. Under the cash basis of accounting, revenues and expenses and the related assets and liabilities are recorded when they result from cash transactions.

As a result of the use of the cash basis of accounting, certain assets and their related revenues and liabilities and their related expenses are not recorded in this financial statement. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

The annual report is presented in a format consistent with the presentation of Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the cash basis of accounting.

This discussion and analysis are intended to serve as an introduction to the financial statement. The annual report consists of the financial statement and other information, as follows:

- Management's Discussion and Analysis introduces the financial statement and provides an analytical overview of the Commission's financial activities.
- The Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets presents information on the Commission's operating receipts and disbursements, non-operating receipts and disbursements and whether the Commission's financial position has improved or deteriorated as a result of the year's activities.
- Notes to Financial Statement provide additional information essential to a full understanding of the data provided in the financial statement.

FINANCIAL ANALYSIS OF THE COMMISSION

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets

The purpose of the statement is to present the receipts received by the Commission and the disbursements paid by the Commission, both operating and non-operating. The statement also presents a fiscal snapshot of the cash balance at year end. Over time, readers of the financial statement are able to determine the Commission's cash basis financial position by analyzing the increase and decrease in cash basis net assets.

Operating receipts are received for gate fees from accepting solid waste, assessments from the members of the Commission and recycling sales. Operating disbursements are disbursements paid to operate the transfer station. Non-operating receipts and disbursements are for interest on investments and capital asset purchases. A summary of cash receipts, disbursements and changes in cash basis net assets for the years ended June 30, 2012 and June 30, 2011 is as follows:

Changes in Cash Basis Net A	Assets		
		Year ended J	
		2012	2011
Operating receipts:			
Gate fees	\$	166,092	226,067
City contributions		306,207	310,329
County contributions		184,404	194,436
Recycling sales		116,882	101,472
Miscellaneous		3,308	28,043
Total operating receipts		776,893	860,347
Operating disbursements:			
Salaries and benefits		226,547	224,400
Transporting recyclables and recycling		120,295	124,269
Landfill disposal fees		269,413	309,762
Other		139,124	165,533
Total operating disbursements		755,379	823,964
Excess of operating receipts over			
operating disbursements		21,514	36,383
Non-operating receipts (disbursements):			
Interest on investments		3,602	9,288
Equipment		(26,704)	(49,715)
Net non-operating receipts (disbursements)		(23,102)	(40,427)
Net change in cash basis net assets		(1,588)	(4,044)
Cash basis net assets beginning of year		542,471	546,515
Cash basis net assets end of year	\$	540,883	542,471
Cash Basis Net Assets			
Restricted for closure care	\$	22,195	22,195
Unrestricted		518,688	520,276
Total cash basis net assets	\$	540,883	542,471

In fiscal year 2012, operating receipts decreased approximately \$83,000, or 9.7%. This decrease was primarily a result of decreased gate receipts due to the reduction of home demolitions as a result of FEMA buyouts due to flood damage in previous years and the receipt of a \$25,000 grant to purchase a can crusher in fiscal year 2011. Material values for recycled materials sold continued to increase throughout fiscal year 2012. The Commission again approved one month's free disposal to each city and Butler County, which reduced potential revenues approximately \$44,600. Disbursements decreased approximately \$69,000, or 8.3%, primarily due to decreased landfill disposal fees for waste following the reduction of home demolitions as a result of FEMA buyouts in previous years. The Commission purchased a skid loader in fiscal year 2012 compared to the cost of the baler purchased in fiscal year 2011. The Commission also approved recycling rebates totaling \$23,700 to the cities and Butler County. These rebates reflected savings in disposal costs and transfer station hauling costs realized due to the recycling efforts of the entities. Total disbursements exceeded total receipts by approximately \$1,600. The Commission had total cash basis net assets at year end of approximately \$540,900.

LONG-TERM DEBT

At June 30, 2012, the Commission had no long-term debt outstanding.

ECONOMIC FACTORS

The Commission's financial picture did not improve in fiscal year 2012. Some factors which continue to cause long term concerns are:

- Facilities and equipment require constant maintenance and upkeep for safety and other regulatory compliance issues.
- Equipment maintenance, fuel and replacement costs continue to increase due to the escalating costs of oil and steel.
- Heating and electrical costs for the transfer station continue to be difficult to predict and, therefore, budget for.

The Commission will monitor receipts and disbursements to regulate the Commission's budget.

CONTACTING THE COMMISSION'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, customers and creditors with a general overview of the Commission's finances and to show its accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Butler County Solid Waste Commission, 25251 Highway 3, Allison, Iowa 50602.



Financial Statement

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets

Year ended June 30, 2012

Operating receipts:	
Gate fees	\$ 166,092
City contributions	306,207
County contributions	184,404
Recycling sales	116,882
Miscellaneous	3,308
Total operating receipts	776,893
Operating disbursements:	
Salaries	168,811
Employee benefits	57,736
Utilities and telephone	10,834
Transfer station expense and supplies	20,989
Transporting recyclables and recycling	120,295
Office supplies and recycling promotion	4,241
Landfill disposal fees	269,413
Transporting household hazardous	
waste materials	9,489
Insurance	24,301
Professional fees	3,632
Water analysis	7,899
Solid waste transportation	49,845
Miscellaneous	 7,894
Total operating disbursements	 755,379
Excess of operating receipts over operating disbursements	 21,514
Non-operating receipts (disbursements):	
Interest on investments	3,602
Capital assets	(26,704)
Net non-operating receipts (disbursements)	(23,102)
Net change in cash basis net assets	(1,588)
Cash basis net assets beginning of year	 542,471
Cash basis net assets end of year	\$ 540,883
Cash Basis Net Assets	
Restricted for closure care	\$ 22,195
Unrestricted	518,688
Total cash basis net assets	\$ 540,883

See notes to financial statement.

Notes to Financial Statement

June 30, 2012

(1) Summary of Significant Accounting Policies

The Butler County Solid Waste Commission was formed in 1980 pursuant to the provisions of Chapter 28E of the Code of Iowa. The purpose of the Commission was to operate a sanitary landfill in Butler County for use by all of the residents of the County. In October 1989, the Butler County Landfill was closed and the Commission began operating a solid waste transfer station.

The Commission is composed of one representative from each of the participating cities and three representatives from Butler County. The representatives of a City shall be appointed by the Mayor, approved by the City Council and certified to the Commission by the City Clerk. Representatives of the County shall be the members of the Board of Supervisors. The member cities are: Allison, Aplington, Aredale, Bristow, Clarksville, Dumont, Greene, New Hartford, Parkersburg and Shell Rock.

A. Reporting Entity

For financial reporting purposes, the Butler County Solid Waste Commission has included all funds, organizations, agencies, boards, commissions and authorities. The Commission has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Commission are such that exclusion would cause the Commission's financial statement to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Commission to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Commission. The Commission has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organization</u> – The Commission is a member of the Rural Iowa Waste Management Association (RIWMA), a jointly governed organization established pursuant to Chapter 28E of the Code of Iowa. RIWMA is composed of two members from the Hardin County Sanitary Solid Waste Disposal Commission (one City representative and one County Supervisor) and two members from the Butler County Solid Waste Commission (one City representative and one County Supervisor). The purpose of RIWMA is to effectively provide for the sanitary disposal of solid waste generated within the boundaries of Butler and Hardin Counties through the joint operation of a landfill site and the initiation of such other solid waste reduction or recycling programs as the Commissions deem necessary and beneficial to the citizens they serve.

RIWMA is responsible for sanitary landfill activities. The responsibilities for hazardous waste, waste reduction, special waste and education under the Environmental Protection Act remain with each separate Commission.

B. Basis of Presentation

The accounts of the Commission are organized as an Enterprise Fund. Enterprise Funds are utilized to finance and account for the acquisition, operation and maintenance of governmental facilities and services supported by user charges.

Enterprise Funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with an Enterprise Fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

C. Basis of Accounting

The Commission maintains its financial records on the basis of cash receipts and disbursements and the financial statement of the Commission is prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items, including the estimated payable for closure care costs. Accordingly, the financial statement does not present the financial position and results of operations of the Commission in accordance with U.S. generally accepted accounting principles.

D. Net Assets

Funds set aside for payment of closure care are classified as restricted.

(2) Cash and Investments

The Commission's deposits in banks at June 30, 2012 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The Commission is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Commission; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The Commission had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

(3) Pension and Retirement Benefits

The Commission contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 5.38% of their annual covered salary and the Commission is required to contribute 8.07% of covered salary. Contribution requirements are established by state statute. The Commission's contributions to IPERS for the years ended June 30, 2012, 2011 and 2010 were \$13,574, \$10,440 and \$10,542, respectively, equal to the required contributions for each year.

(4) Compensated Absences

Commission employees accumulate a limited amount of earned but unused vacation leave for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the Commission until used or paid. The Commission's approximate liability for earned vacation leave at June 30, 2012 is \$3,100. This liability has been computed based on rates of pay in effect at June 30, 2012.

(5) Landfill Closure

The landfill closed October 1989 and began operating as a transfer station. Because the landfill closed before the October 9, 1993 effective date of certain state and federal rules and regulations, the Commission is not required to meet certain closure and postclosure care requirements, nor demonstrate financial assurance for closure and postclosure care. However, state law requires the Commission to conduct ground water monitoring at the landfill for 30 years.

(6) Transfer Station Closure Care

To comply with state regulations, the Commission is required to complete a closure plan detailing how the transfer station will comply with proper disposal of all solid waste and litter at the site, cleaning the transfer station building, including the rinsing of all surfaces that have come in contact with solid waste or washwater, cleaning of all solid waste transport vehicles that will remain on site, including the rinsing of all surfaces that have come in contact with solid waste, and the removal and proper management of all washwater in the washwater management system.

To comply with state regulations, the Commission is required to maintain a closure account as financial assurance for the closure care costs. The effect of the state requirement is to commit landfill owners to perform certain closing functions as a condition for the right to operate the transfer station in the current period.

The total closure care costs for the Commission as of June 30, 2012 have been estimated to be \$22,195. The balance has been restricted and is fully funded at June 30, 2012.

(7) Risk Management

The Commission is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 663 members from various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 150% of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Commission's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The Commission's contributions to the Pool for the year ended June 30, 2012 were \$16,049.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim. For members requiring specific coverage from \$3,000,000 to \$12,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by the Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. As of June 30, 2012, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital casualty contributions. If a member withdraws after the sixth year, the member is refunded 100% of its casualty capital contributions. However, the refund is reduced by an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The Commission also carries commercial insurance purchased from other insurers for coverage associated with the employee blanket bond in the amount of \$20,000. The Commission assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(8) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The Commission operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. There are 2 active and no retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with United Healthcare. Retirees under age 65 would pay the same premium for the medical/prescription drug benefits as active employees.

<u>Funding Policy</u> – The contribution requirements of plan members are established and may be amended by the Commission. The Commission currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the Commission and plan members are \$1,063 for family coverage with no children and \$1,496 for family coverage with children. For the year ended June 30, 2012, the Commission contributed \$32,254 and plan members eligible for benefits contributed \$1,821 to the plan.

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of a Financial Statement Performed in Accordance with Government Auditing Standards

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STATE OF IOWA

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Auditor of State

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of a Financial Statement Performed in Accordance with
Government Auditing Standards

To the Members of the Butler County Solid Waste Commission:

We have audited the accompanying financial statement of the Butler County Solid Waste Commission as of and for the year ended June 30, 2012, and have issued our report thereon dated February 6, 2013. Our report expressed an unqualified opinion on the financial statement which was prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

The management of the Butler County Solid Waste Commission is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Butler County Solid Waste Commission's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing our opinion on the effectiveness of the Butler County Solid Waste Commission's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Butler County Solid Waste Commission's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, we identified a deficiency in internal control over financial reporting we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Butler County Solid Waste Commission's financial statement will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings as item (A) to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Butler County Solid Waste Commission's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of noncompliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the Commission's operations for the year ended June 30, 2012 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statement of the Commission. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The Butler County Solid Waste Commission's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the Commission's responses, we did not audit the Butler County Solid Waste Commission's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the members and customers of the Butler County Solid Waste Commission and other parties to whom the Commission may report and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Butler County Solid Waste Commission during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

DAVID A. VAUDT, CPA Auditor of State

February 6, 2013

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

Schedule of Findings

Year ended June 30, 2012

Findings Related to the Financial Statement:

INTERNAL CONTROL DEFICIENCY:

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. When duties are properly segregated, the activities of one employee act as a check on those of another. One person had control over each of the following areas for the Commission:
 - (1) Receipts records collections, prepares deposits and maintains the accounts receivable records.
 - (2) Cash prepares bank reconciliations and records cash. There is no evidence of independent review of the bank reconciliations.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, the Commission should review the operating procedures to obtain the maximum internal control possible under the circumstances utilizing available staff, including Board Members.

Response -

- (1) We will segregate duties to the best of our ability with the personnel available.
- (2) Bank reconciliations will be reviewed and initialed monthly.

<u>Conclusion</u> – Response acknowledged. The Commission should designate another employee or official to provide additional control through review of financial transactions to help ensure accounts receivable charges and payments on account are properly recorded.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings

Year ended June 30, 2012

Other Findings Related to Required Statutory Reporting:

- (1) <u>Questionable Disbursements</u> No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (2) <u>Travel Expense</u> No disbursements of Commission money for travel expenses of spouses of Commission officials or employees were noted.
- (3) <u>Commission Minutes</u> No transactions were found that we believe should have been approved in the Commission minutes but were not. Although Commission proceedings were published, the publication did not include a schedule of bills allowed or a list of all salaries paid for services performed as required by Chapter 28E.6 of the Code of Iowa.
 - <u>Recommendation</u> The Commission should ensure all publication of minutes includes a schedule of bills allowed and, on an annual basis, a list of all salaries paid for services performed.
 - Response A schedule of monthly bills will be published with the monthly minutes.
 - <u>Conclusion</u> Response acknowledged. In addition, a listing of all salaries should be published annually.
- (4) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the Commission's investment policy were noted.
- (5) <u>Solid Waste Fees Retainage</u> No instances of non-compliance with the solid waste fees used or retained in accordance with provisions of Chapter 455B.310 of the Code of Iowa were noted.
- (6) <u>Electronic Check Retention</u> Chapter 554D.114 of the Code of Iowa allows the Commission to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The image of the back of each cancelled check was not obtained by the Commission.
 - <u>Recommendation</u> The Commission should obtain and retain an image of both the front and back of each cancelled check as required.
 - <u>Response</u> We will contact the Iowa State Bank in Clarksville and direct them to provide copies of both sides of checks with the monthly statement.
 - <u>Conclusion</u> Response accepted.

Staff

This audit was performed by:

Ronald D. Swanson, CPA, Manager Laura E. Grinnell, Assistant Auditor Benjamin D. Scieszinski, Auditor Intern

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